





United Nations Environment Programme

Institutional and governance arrangements in NAPs





Institutions leading the NAP process have to **coordinate** between different actors at different levels to achieve two key results:

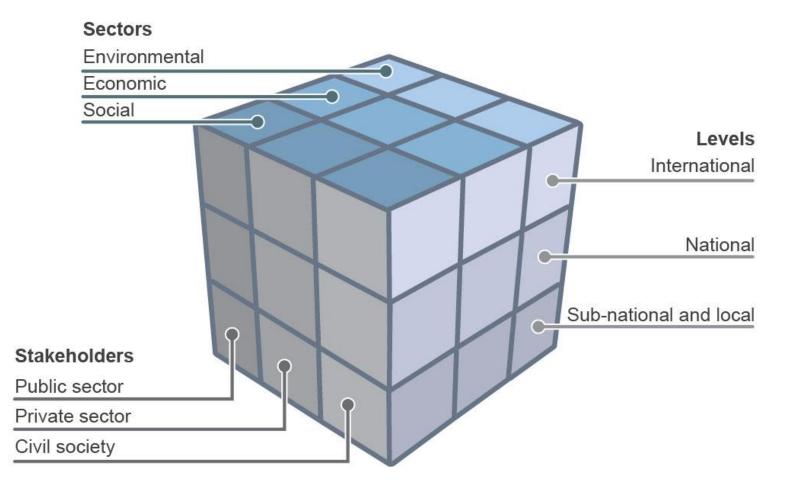
- A **consensus** regarding adaptation priorities
- Knowledge sharing to support decision making

Enabling factors





NAP stakeholders to be considered





Sample of government stakeholders and opportunities and challenges of working with them

Stakeholder	Opportunities	Challenges
Head of State's office	 Turn this stakeholder into a champion Have it take a leading role in integrating CC adaptation 	 Has many priorities to deal with May face conflicting interests
Parliament	 Leverage its legislative role Foster its advocacy role, especially for budgeting Cooperate with (or help create) committees on CC adaptation issues 	 Often not involved in all stages of national development planning May have limited awareness of CC adaptation issues
Finance and planning institutions	 To be turned into champions (e.g. through Permanent Secretaries) Have them take a leading role in the effort (with environmental institutions) 	 Linkages with environmental institutions in particular CC issues may be weak CC may not be seen as a priority for economic development and poverty reduction

LEG technical guidelines (pp 83 -84), adapted from UNDP, UN Environment, 2011.



Sample of non-governmental stakeholders and opportunities and challenges of working with them

Stakeholder	Opportunities	Challenges
Civil society organizations	 Make use of their expertise, including in addressing gender issues related to CC adaptation Help reflect local realities and bring voices from the community level 	 Capacities may be weak especially with respect to engagement in national development planning Often not involved in all stages of national development planning
Academic and research institutes	 Make use of their expertise, particularly with respect to data collection, analysis of CC adaptation linkages with development 	 Often not involved in all stages of national development planning May have limited awareness of CC adaptation issues
Media	 Make use of their role in shaping the opinion Work with them to encourage public involvement and reach out to the community level 	• May lack knowledge and attention to CC adaptation

LEG technical guidelines (pp 85 -86), adapted from UNDP, UN Environment, 2011.



Establishing or strengthening a national mandate

Defining a national mandate

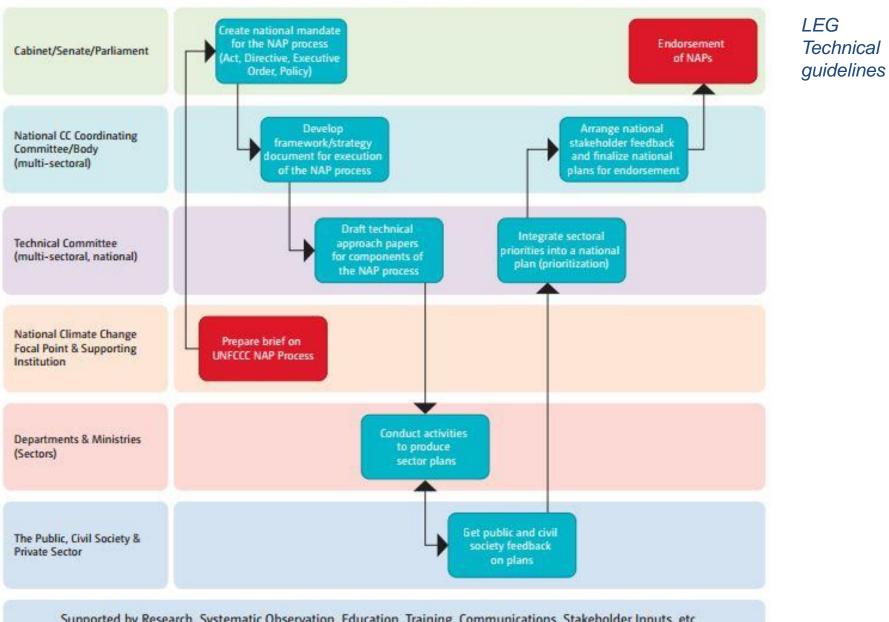
- An act, directive, executive order, or policy issued by the national government to guide action on adaptation;
 - Establishes **clear responsibilities** for government agencies (*lead agency, coordination, reporting, etc.*) and all other stakeholders;

• Specifies **key actions**, **milestones** and **outputs** (e.g. assessments, plans, implementation, M&E), *frequency,* and *follow-up actions*

Some important considerations

- Creating a national mandate could take a long time, and other activities may be initiated to lay the groundwork in parallel;
- Some countries may already have policies/legal frameworks on climate change or on adaptation that could effectively drive the NAP process, in which case no new mandate is needed

Indicative process flow for the NAP process at the national level



Supported by Research, Systematic Observation, Education, Training, Communications, Stakeholder Inputs, etc.



Addressing institutional challenges

Challenge 1 : Fragmented mandate on CC

Answer :

Use and strengthen as much as possible existing institutional arrangements

Challenge 2 : Financial resources

Answer :

- Start high-level support from the outset

-Sensitize and provide assistance to ministries responsible for resource allocation

Challenge 3 : Knowledge unevenly distributed

Answer :

Be systematic about skills development and involve national training institutes

Challenge 4 : Limited dialogue

Answer :

The agency in charge of coordination to:

- dialogue with key players upstream;
- be proactive;

- play a strong secretarial role



Malawi: a coordination structure for climate change





The Netherlands: Delta Programme

- The Netherlands, with 60 per cent of its land prone to flooding, decided in 2010 to better prepare its population to the adverse impacts of climate change and launched the Delta Programme.
- Initially a mitigation and adaptation initiative, it has over the years increasingly focused on adaptation to address flooding and water management.
- The Delta Programme led to the nomination of a Delta commissioner and the introduction of a coordinated decision-making process across agencies and with the engagement of civil society, the business community and organizations with specialized water expertise.
- In addition, a Delta Act was adopted and a special fund established.



Lessons learned from the Delta Programme

Importance of developing a holistic long-term vision and related policy objectives to drive adaptation efforts Securing a mandate through a legal Act helped to ensure long-term stability and the delineation of roles and responsibilities Anchoring the vision and objectives in national policy frameworks and regional strategies allows for the development of integrated measures supported by the engagement of national, regional and local governments, as well as local developers

Importance of governance and technological innovations

Cooperation **and** and coherence of actions is enhanced through: coordinated decision-making; multilevel governance, stakeholder engagement, and the existence of institutional **arrangements** to act as the interface between science and policy

Importance of **accountability** – an annual report is provided to the Netherlands Parliament

UNFCCC technical paper (2016), Based on the presentation made by the Ministry of Infrastructure and Environment of the Netherlands at the technical expert meeting on adaptation, May 2016.



Take away messages

- Institutional arrangements for NAPs can based on what already exists, and lessons learned from past coordination initiatives should be reflected
- Coordination mechanism to:
 - Be broad and include all sectors, sub-national and local authorities, and representation of non-governmental entities and special interest groups
 - Capitalize on stakeholders roles and expertise
 - Stakeholders will play different roles in the NAP process, and the right stakeholders should always be involved at the right moment
 - Strong links to be created with stakeholders responsible for the macroeconomic planning processes in the country to ensure that adaptation is fully integrated over time
 - Engagement of women and vulnerable groups may require innovative approaches
 - Secure high level support to have the necessary authority to oversees/steer cooperation, implementation and compliance activities

